House Study Bill 564 - Introduced

SENATE/HOUSE FILE

BY (PROPOSED OFFICE OF

OMBUDSMAN BILL)

A BILL FOR

- 1 An Act relating to investigations conducted by the office of
- 2 ombudsman.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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1 Section 1. Section 2C.9, subsection 4, Code 2022, is amended 2 to read as follows:

- 3 4. Request and receive from each agency assistance and 4 information as necessary in the performance of the duties of 5 the office.
- 6 a. Notwithstanding section 22.7, pursuant to an
- 7 investigation the ombudsman may, pursuant to an investigation,
- 8 examine any and all records and documents of any agency unless
- 9 its custodian demonstrates that the examination would violate
- 10 federal law or result in the denial of federal funds to the 11 agency.
- 12 \underline{b} . (1) Confidential records and documents provided to the
- 13 ombudsman by other agencies shall continue to maintain their
- 14 confidential status. The ombudsman is subject to the same
- 15 policies and penalties regarding the confidentiality of the
- 16 record or document as an employee of the agency.
- 17 (2) Information otherwise maintained as confidential as
- 18 provided by this section may be disclosed by the ombudsman for
- 19 any of the following reasons:
- 20 (a) As necessary to complete an investigation.
- 21 (b) As necessary to state and publish conclusions,
- 22 recommendations, and suggestions in accordance with sections
- 23 2C.16 and 2C.17.
- 24 (c) To the extent the ombudsman is required by law to report
- 25 the information or to testify in court.
- c. The ombudsman may enter and inspect premises within
- 27 any agency's control and may observe proceedings and attend
- 28 hearings, with the consent of the interested party, including
- 29 those held under a provision of confidentiality, conducted by
- 30 any agency unless the agency demonstrates that the attendance
- 31 or observation would violate federal law or result in the
- 32 denial of federal funds to that agency.
- 33 d. This subsection does not permit the examination of
- 34 records or access to hearings and proceedings which are the
- 35 work product of an attorney under section 22.7, subsection 4,

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S.F. H.F.
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- 1 or which are privileged communications under section 622.10.
- 2 In addition, this subsection shall not be interpreted to permit
- 3 an agency to deny production of such records and documents when
- 4 requested by the ombudsman.
- 5 Sec. 2. Section 2C.11A, Code 2022, is amended to read as
- 6 follows:
- 7 2C.11A Subjects for investigations disclosures of
- 8 information.
- 9 The office of ombudsman shall either investigate or decline
- 10 to investigate a complaint filed by an employee who is not a
- 11 merit system employee or an employee covered by a collective
- 12 bargaining agreement and who alleges that adverse employment
- 13 action has been taken against the employee in violation of
- 14 section 70A.28, subsection 2. A complaint filed pursuant
- 15 to this section shall be made within thirty calendar days
- 16 following the effective date of the adverse employment action.
- 17 The ombudsman shall investigate review the matter and shall,
- 18 in writing to the employee, either decline to investigate the
- 19 matter or issue findings following an investigation relative
- 20 to the complaint in an expeditious manner. The ombudsman's
- 21 findings following an investigation shall also be provided to
- 22 the agency or officer who is the subject of the allegations.
- 23 Sec. 3. Section 2C.21, Code 2022, is amended to read as
- 24 follows:
- 25 2C.21 Witnesses.
- 26 A person required by the ombudsman to provide information
- 27 shall be paid the same fees and travel allowances as are
- 28 extended to witnesses whose attendance has been required in
- 29 the district courts of this state. Officers and employees of
- 30 an agency shall not be entitled to such fees and allowances.
- 31 A person who, with or without service of compulsory process,
- 32 provides oral or documentary information requested by the
- 33 ombudsman shall be accorded the same privileges and immunities
- 34 as are extended to witnesses in the courts of this state, and
- 35 shall also be entitled to be accompanied and advised by counsel

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1 while being questioned.
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- 2 Sec. 4. Section 70A.28, subsection 6, Code 2022, is amended 3 to read as follows:
- 6. Subsection 2 may also be enforced by an employee through
- 5 an administrative action pursuant to the requirements of this
- 6 subsection if the employee is not a merit system employee or
- 7 an employee covered by a collective bargaining agreement. An
- 8 employee eligible to pursue an administrative action pursuant
- 9 to this subsection who is discharged, suspended, demoted,
- 10 or otherwise receives a reduction in pay and who believes
- 11 the adverse employment action was taken as a result of the
- 12 employee's disclosure of information that was authorized
- 13 pursuant to subsection 2, may file an appeal of the adverse
- 14 employment action with the public employment relations
- 15 board within thirty calendar days following the later of the
- 16 effective date of the action or the date a finding or written
- 17 decision declining to investigate is issued to the employee
- 18 by the office of ombudsman pursuant to section 2C.11A. The
- 19 findings issued by the ombudsman may be introduced as evidence
- 20 before the public employment relations board. The employee has
- 21 the right to a hearing closed to the public, but may request a
- 22 public hearing. The hearing shall otherwise be conducted in
- 23 accordance with the rules of the public employment relations
- 24 board and the Iowa administrative procedure Act, chapter 17A.
- 25 If the public employment relations board finds that the action
- 26 taken in regard to the employee was in violation of subsection
- 27 2, the employee may be reinstated without loss of pay or
- 28 benefits for the elapsed period, or the public employment
- 29 relations board may provide other appropriate remedies.
- 30 Decisions by the public employment relations board constitute
- 31 final agency action.

32 EXPLANATION

- 33 The inclusion of this explanation does not constitute agreement with 34 the explanation's substance by the members of the general assembly.
- 35 This bill concerns investigations conducted by the office

S.F. H.F.

- 1 of ombudsman.
- 2 Code section 2C.9, relating to the ombudsman's powers,
- 3 is amended related to the confidentiality of documents
- 4 and information received by the office of ombudsman from
- 5 an agency. The Code section is amended to provide that
- 6 confidential information may be disclosed by the ombudsman as
- 7 necessary to complete an investigation, as necessary to publish
- 8 recommendations to an agency or conclusions as authorized by
- 9 Code sections 2C.16 and 2C.17, or to the extent the ombudsman
- 10 is required by law to report the information or testify in
- 11 court. The Code section is further amended to provide that it
- 12 shall not be interpreted to permit an agency to deny production
- 13 of records and documents when requested by the ombudsman.
- 14 Code section 2C.11A, concerning certain whistleblower
- 15 complaints filed by an employee that are subject to
- 16 investigation by the office of ombudsman, is amended to provide
- 17 that the office of ombudsman may, in writing to the employee,
- 18 decline to investigate the complaint. The bill also provides
- 19 that if findings are issued following an investigation, the
- 20 findings shall also be provided to the agency or officer who
- 21 is the subject of the allegations. Code section 70A.28,
- 22 concerning whistleblower complaints, is amended to conform to
- 23 the changes made to Code section 2C.11A.
- 24 Code section 2C.21, concerning witnesses, is amended to
- 25 provide that the ombudsman is not required to afford a person
- 26 who provides oral or documentary evidence requested by the
- 27 ombudsman the same rights as are extended to witnesses in
- 28 court.

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